### Waukesha Great Lakes Water Project

### Root River Council February 27, 2017

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### Waukesha Project Overview



#### Waukesha needs a new water supply

- EPA set radium standard at 5 pCi/l due to health risks. Waukesha deep aquifer wells are at 15 pCi/l, 3X the limit set by EPA.
- Waukesha ordered by court to comply with the radium standard by 2018.
- Deep groundwater levels have declined and capacity has decreased.
- Deep groundwater water quality is getting worse (high radium, salts, strontium). Several wells are no longer usable due to water quality issues.
- Deep groundwater is not sustainable due to high use by numerous communities and limited recharge.
- Pumping shallow wells also adversely impacts wetlands and streams. Water also has water quality issues (arsenic, chlorides, molybdenum).
- Even with conservation of existing supplies within the Mississippi River Basin, Waukesha does not have an adequate long-term supply.





#### Lake Michigan is the only reasonable alternative

Initial screening

for water quantity or

major environmental

and regulatory issues.

Eliminated 10

as sole water sources.

#### **14 Water Sources Considered**

**Deep Confined Aquifer** 

**Deep Unconfined Aquifer** 

**Shallow Aquifers** 

**Dolomite Aquifer** 

**Fox River** 

**Rock River** 

Lake Michigan

Dam On The Fox or Rock River

Waukesha Quarry

Waukesha Springs

**Pewaukee Lake** 

**Milwaukee River** 

**Wastewater Reuse** 

1026\_WGLA\_09102013

#### 6 Water Supply Alternatives Evaluated Further

- Shallow/Deep Aquifers
- Lake Michigan/ Shallow Aquifer
- Shallow Aquifers
- Deep Unconfined Aquifer
- Multiple Sources (Shallow and Deep Aquifers, Surface Waters)
- Lake Michigan

#### 1 Final Reasonable Alternative

Eliminated 5 alternatives based on environmental impacts, public health, long-term reliability, and implementability.

Lake Michigan

### Waukesha Application Process\*

- Original Application Submitted to DNR April, 2010
- Reformatted Application Submitted to DNR October 14, 2013
- Waukesha Holds Informational Meetings
  - November, 2013 Waukesha, Oak Creek, Racine and Milwaukee
- DNR Issues Draft EIS and Technical Review– June, 2015
  - DNR Analysis Performed at 8.5MGD on all Water Supply Alternatives
- Public Meetings and Comments on Draft EIS and Technical Review
  - June 2015 to August 2015
- Final WDNR Technical Review and EIS Issued January, 2016
- Wisconsin Submittal to Regional Body January, 2016
- Public comments January 12 to March 14, 2016
- Michigan/Ontario Complete Technical Reviews March, 2016
- 5 States/2 Provinces Submit Questions March/April 2016
- Approval Granted June, 2016

\* Indicates Comments Received from outside Parties throughout the Process

#### Lake Michigan Alternative





#### Waukesha Has a Unique Set of Facts

- Waukesha needs a new water supply because groundwater quantity is limited, water quality is impaired, and continued use of existing supplies causes significant adverse environmental impacts.
- Cost-effective distance from the Great Lakes and using existing Great Lakes water supplier.
- Currently utilizing groundwater that is connected to the Great Lakes.
- Aquifer formation restricts recharge, contributing to groundwater decline.
- Naturally occurring groundwater contaminants (radium, total dissolved solids and strontium); under a court order to comply with Safe Drinking Water Act radium standard.
- A water conservation leader with conservation water rates, daytime sprinkling ban, financial incentives for fixture replacement, public education and more.
- Will return approximately 100% of the water to the Great Lakes .
- Return flow improves a Great Lakes tributary and the performance of a Great Lakes fish egg collection facility.
- Development of an EIS after years of thorough analysis and extensive public input.





#### **Return Flow**

- Wisconsin has more than 500 municipal wastewater treatment plants
  - 22 flow directly to the Great Lakes
  - 8 flow directly to inland lakes
  - 473 flow to rivers
- Return flow water quality will meet all WDNR and EPA requirements
  - WDNR permit limits include strict phosphorus standards

## **Return Water Quality**

- Currently treats to levels better than all permit requirements
- Advanced facility with Ultraviolet (UV) light disinfection and tertiary treatment, including dual media sand filters.
  - Few facilities in the State have effluent filtration



#### **Post-Secondary Treatment Flow Schematic**



## **Return Flow Water Quality**



# Root River comparison (quantity and quality)



Parameter	Return Flow Water Quality <sup>a</sup>	Permit Required Discharge Quality	Average Root River Water Quality
Biological Oxygen Demand (mg/L)	1.8	≤5.7 to ≤10.0	Approx. 2.4
Total Suspended Solids (mg/L)	1.2	≤10.0	Approx. 10 to 27
Dissolved Oxygen (mg/L) [more oxygen is better]	9.2	≥7.0	Approx. 5.5 to 9.9
Total Phosphorus (mg/L)	<0.075	≤0.075	Approx. 0.13
Fecal Coliform (Counts/100mL)	12	≤400	Approx. 500 to 3,000

<sup>a</sup> Average Historical Waukesha Operation or Permit Limit

#### **Return Flow Water Quality**

#### EXHIBIT 13

Comparison of WDNR-Proposed WPDES Limits to Historical WWTP Performance and Other Direct and Tributary Lake Michigan Municipal Dischargers

	City of Waukesha Potenti	al Return Flow	- (CEDARBURG WWTP JUNE 2013)	(GRAFTON WWTP DECEMBER 2013)	(RACINE WWTP DECEMBER 2019)	(MMSD WWTP DECEMBER 2017)	
Water Quality Parameter	WDNR-Proposed Limit for Lake Michigan Tributary Return	Waukesha Historical Average <sup>a</sup>	Lake Michigan Tributary WWTP Discharger #1 <sup>b</sup>	Lake Michigan Tributary WWTP Discharger #2 <sup>c</sup>	Discharger Direct to Lake Michigan <sup>d</sup>	Discharger Direct to Lake Michigan <sup>d</sup>	
Biological oxygen demand, mg/L	≤ 5.7 to ≤ 10.0	1.8	≤ 10.0 to ≤ 15	≤ 30.0 monthly avg.	$\leq$ 30.0 monthly avg.	$\leq$ 30.0 monthly avg.	
Total suspended solids, mg/L	≤ 10.0	1.2	≤15.0	$\leq$ 30.0 monthly avg.	$\leq$ 30.0 monthly avg.	$\leq$ 30.0 monthly avg.	
Dissolved oxygen, mg/L	≥ 7.0	9.2	≥ 6.0	≥ 6.0	No Limit	No Limit	
Phosphorus, mg/L	≤ 0.075 <sup>e</sup>	0.16	≤ 1.0	≤ 1.0	≤ 1.0 (See NR217.13(4))	≤ 0.22 (JI 6-mo. avg) ≤ 0.60 (SS 24-mo rolling avg)	
Ammonia (NH <sub>3</sub> -N), mg/L	≤ 1.3 to ≤ 4.3	< 1.0	≤ 3.3 to 6.4 monthly avg.	≤ 6.3 to 12.0 monthly avg.	pH dependent; ≤ 1.8 to 39 daily max.	JI No Limit ≤ 27 (SS daily max)	
Chlorides, mg/L	≤ 395	477	≤ 570	No limit	No limit	No limit	
Temperature, °F (varies by month)	≤ 49 to 81	53 to 70	No Limit	No limit	No limit	No limit	

<sup>a</sup>October 1, 2002, to August 31, 2009. March 15, 2006 to May 1, 2013 for Chlorides. <sup>b</sup>WPDES Permit No. WI-0020222-08-0 <sup>c</sup>WPDES Permit No. WI-0020184-08-0 <sup>d</sup>WPDES Permit No. WI-0025194-07-1 <sup>e</sup>Water Quality Standard for Underwood Creek and the Root River. JI= MMSD Jones Island SS= MMSD South Shore

#### **Return Water Quality**

- Downstream of the potential return flow location Root River is "impaired"
  - Impairment results in very strict permit limits

Impairment	Return Flow	Return Flow Effect
PCBs	Return flow will not have PCBs	None
Phosphorus	Return flow will have concentration less than the water quality standard	Will lower concentrations in Root River
Suspended Solids	Return flow will have concentration less than the water quality standard	Will lower concentrations in Root River

### **Return Flow Volume**



#### Low River Flow with Average Return Flow



#### **100 year River Flow with Maximum Return Flow**



Root River Flow Scenario	River Flow Rate (mgd)	Return Flow Rate (mgd)	River Flow Rate with Return Flow (mgd)		Increase water depth (in)	River Avg Velocity (fps)	River Avg Velocity with Return Flow (fps)
100 Year Flow	3,115.2	8.2	3,123.4	0.26%	0.12	1.57	1.57

#### Low River Flow with Average Return Flow



Root River	River Flow Rate	Return Flow Rate	River Flow Rate with Return Flow	% Increase in River Flow Rate	Increase in water depth	River Avg Velocity	River Avg Velocity with Return Flow
Flow Scenario	(mgd)	(mgd)	(mgd)	(%)	(in)	(fps)	(fps)
Low Flow	3.6	8.2	11.8	227%	4.8	0.63	0.82

#### **100 year River Flow with Maximum Return Flow**



Root River Flow Scenario	River Flow Rate (mgd)	Return Flow Rate (mgd)	River Flow Rate with Return Flow (mgd)	% Increase in River Flow Rate (%)	Increase in water depth (in)	River Avg Velocity (fps)	River Avg Velocity with Return Flow (fps)
100 Year Flow	3823.6	8.2	3831.8	0.21%	0.12	5.04	5.05

## **Return Flow Sampling Plan**



#### **Return Flow Sampling Plan Goals**

- Support baselining the river for pre-return flow water quality and biological conditions.
- Provides Information regarding Wisconsin Pollution Discharge Elimination System (WPDES) return flow permitting
- Supports site specific information on river flow and water quality conditions that may be used to determine return flow water quality limits
- Supports understanding pre-return flow river water quality downstream of the return flow location
- Complements publicly available data from entities such as SEWRPC, MMSD, USGS, DNR, City of Racine, as well as the Root River Restoration Plan, which was used to develop the plan
- Consulted with USGS, UW-Parkside and DNR to develop the plan

### Summary of Root River Sampling Plan Collaborators

S
UW-Parkside will collect grab water samples for laboratory analysis, and in-situ field water
quality measurements. UW-Parkside will also conduct the habitat assessment,
macroinvertebrate sampling, and fish sampling for the Root River Monitoring Plan.
USGS will manage an automated water quality data sonde that will measure multiple parameters hourly.



#### **Sampling Sites**

(A) Root River at Oakwood Rd



(B) Root River Canal

at 7 Mile Rd

(F) Root River at Johnson Park (C) Root River on 60<sup>th</sup> St Bridge at return flow outfall



(G) Root River downstream of Horlick Dam





(H) Root River at S Marquette St









### Water Quality Sampling



#### **Biological Monitoring**

- Shall be conducted at sites A-D to evaluate macroinvertebrate and fish populations and habitat conditions.
- Scientific Collectors Permit for sampling fish and benthic macroinvertebrates
- Habitat Assessment
  - Guidelines for Evaluating Habitat of Wadable Streams (WDNR, 2002).
  - Only during the first sampling event
  - Habitat Assessment Form to be completed

#### Macroinvertebrate sampling

 Guidelines for Collecting Macroinvertebrate Samples from Wadable Streams (WDNR, 2000).

#### Fish sampling

 Guidelines for Assessing Fish Communities of Wadable Streams in Wisconsin (WDNR, 2001).

#### **Biological Reach Maps**



Biological sampling methodology shall follow a reach length that is 35 times the width of the river.

#### **Biological Reach Maps (cont.)**



Biological sampling methodology shall follow a reach length that is 35 times the width of the river.

#### **Macroinvertebrate Sampling**

#### Sampling twice per year

- September through early October
- November
- Analysis will be conducted by UW-Parkside laboratory, headed by Dr. Jessica Orlofske, who is statecertified in taxonomic identification and enumeration
- Coordination with fish sampling and water quality sampling for awareness of disturbance conditions and to ensure representative data collection



State of Wisconsin Department of Natural Resources

Guidelines for Collecting Macroinvertebrate Samples from Wadable Streams

reau of Fisheries Management and Habitat Protection onitoring and Data Assessment Section :000

### **Fish Sampling**

- Sampling twice per year
  - June through late August
  - November
- WDNR will participate in each sampling event to oversee fish taxonomy.
- Fish Index of Biotic Integrity (IBI) shall include 10 metrics and 2 correction factors
  - Species richness and composition
  - Trophic and reproductive function
  - Fish abundance and condition
- Analysis will be conducted by Dr. Mike Pauers, Adjunct Curator of Fishes and Ichthyology Research Fellow
- Coordination with macroinvertebrate sampling and water quality sampling for awareness of disturbance conditions and to ensure representative data collection



State of Wisconsin Department of Natural Resources

**Guidelines for Assessing** 

Fish Communities of

Wadable Streams in Wisconsin



Bureau of Fisheries Management and Habitat Protection Monitoring and Data Assessment Section 101 S. Webster St. Madison, WI 53707.

Madisoli, W1 55/07. (Modified from Simonson and Lyons 1993. Evaluation of the Wisconsin Priority Watershed Program.



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